

Presentation to FDA Center for Tobacco Products Public Meeting on Promotion and Advertising of Menthol and Other Cigarettes to Youth, Including Youth in Minority Communities

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LegacySM Mission and Programs

- Nonprofit public health foundation located in Washington, D.C.
- Established by the landmark 1998 Master Settlement Agreement between the five major tobacco companies, 46 states and five U.S. territories.
- Two-part mission: (1) build a world where young people reject tobacco (prevention) and (2) anyone Can Quit (cessation)



Youth Key to Tobacco Industry

- Youth are key to maintaining and growing the cigarette market
- Industry documents reflect this reality
- How can we forget the famous quote: "The base of our business is the high school student"



Youth Key to Tobacco Industry

• Nearly 80% of smokers start before the age of 18 and nearly 90% start before the age of 20.

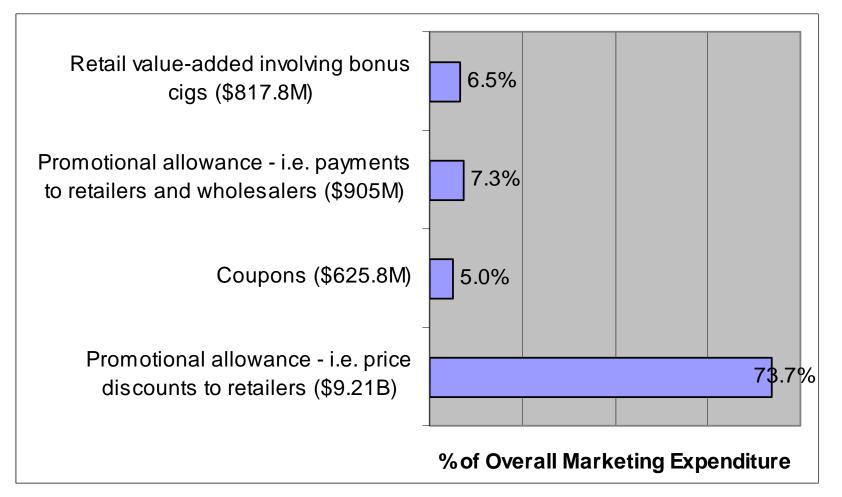
• In 2006, 6.3% of middle school students and 19.7% of high school students were current cigarette smokers.



- Tobacco industry spends on average more than \$34 million on advertising & promotion.
- Approximately 3,900 12- to 17-year-olds start smoking about 1,500 become daily smokers.
- Approximately 1,200 people die prematurely from tobacco related disease.



In 2006, industry spent \$12.5 *billion* on marketing expenditures in the US





• Menthol cigarettes equal 20% of the cigarette market

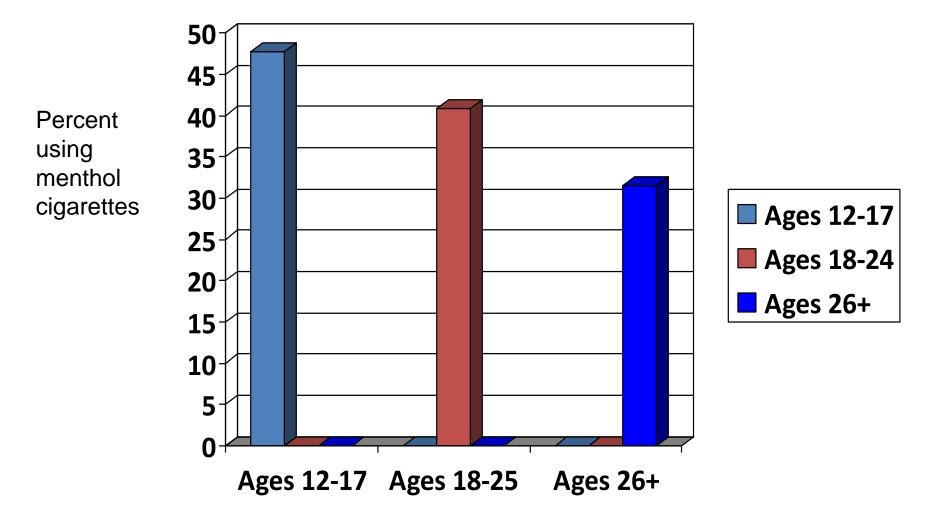
• Research shows that menthol smokers are more likely to use promotional offers (such as coupons and other discounts) than non-menthol users.



- Between 2000 and 2002, there was an overall decrease in youth smoking rates; however, during the same period, youth menthol cigarette use increased by 18.5%.
- Nearly half of all teen smokers are smoking menthol cigarettes.
- Despite a 22% decrease in overall packs of cigarettes sold (2000- 2005), menthol sales remained stable.



Menthol Use Among Smokers





Tobacco and the African American Community

- 21% of all African American adults smoke.
- 26% of African American men smoke.
- 18% of African American women smoke.



- Nearly 80% of African American smokers smoke menthols
- 87% of African American high school smokers smoke menthols
- 88% of African American middle school smokers smoke menthols



Tobacco and the Hispanic Community

• 16% of all Hispanic adults smoke.

- There are substantial differences in Hispanic smoking rates by gender:
 - -21% of Hispanic men smoke
 - -11% of Hispanic women smoke.



Menthol and the Hispanic Community

- 32.3% of Hispanic smokers smoke menthols
- 52% of Hispanic high school smokers smoke menthols
- 63% of Hispanic middle school smokers smoke menthols



Tobacco and the Asian American Community

• 10% of all Asian American smoke

- As with Hispanics, significant gender differences exist:
 - -16% of Asian American men smoke
 - -5% of Asian American women smoke



- 31.2% of Asian American adult smokers smoke menthols
- 59% of Asian American middle school smokers smoke menthols
- 51% of Asian American high school smokers smoke menthols



Menthol in Cigarettes

What We Know About Menthols:

- Starter Product for Youth
- Health Reassurance Promises
- Targeted at minorities and African-Americans in particular



Starter Product for Youth





Starter Product for Youth

B&W Internal Document from 1987

APPENDIX A
PRODUCT REASON FOR KOOL'S DECLINE IN ATTRACTING STARTERS
From a product recipe standpoint, I can understand why possibly KOOL KS and 100s are no longer considered to be acceptable starter products. First, let's consider which smoking attributes are important to a beginning smoker. Based on my own initial smoking experiences and comments from other smokers about their early smoking experiences, the attributes are:
1. low tobacco taste (this is an acquired taste with use),
2. low impact and irritation (a strong smoke is intolerable),
 low tobacco aftertaste (heavy, dirty taste is intolerable), and
4. if it's a menthol product, it should have a low amount.

Menthol brands have been said to be good starter products because new smokers appear to know that menthol covers up some of the tobacco taste and they already know what menthol tastes like, vis-a-vis candy. The level of menthol in the product is, however, critical.



- For years, the tobacco industry has manipulated the level of menthol in cigarettes
- Low levels of menthol for young "starters" just enough to mask the tobacco flavor









 Higher levels of menthol for "experienced" smokers – to keep up with their need for a stronger sensation as they become more acclimated.







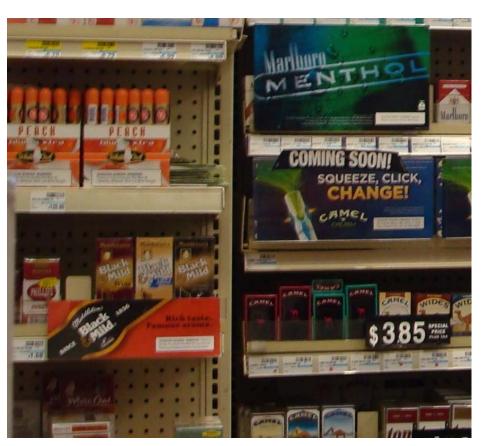
Kools and Newports Advertised in Magazines with High Youth Readership





Ad and Product Placement Catches the Attention of Youth







Ad and Product Placement Catches the Attention of Youth







Packaging to Appeal to Youth



Teens always want "more" and they want to be "cool"



Messages to Appeal to Youth



2009 Direct mail piece – Source: www.trinketsandtrash.org

What do teens value more than their freedom?



Messages to Appeal to Youth





- The tobacco industry has a long history of targeting minorities
- One document reveals that Newport's target audience was "[y]oung adult smokers, especially in inner-city areas"
- Another describes Kool as "the starting brand for young blacks" and the "dominant brand in the inner city"



Lorillard Sales Seminar (1978)

EXHIBIT I

BLACK SEMINAR MARCH 27, 1978 PROMOTION IDEAS

- 1. Poster with Black Athlete smoking lo-tar Lights.
- More sampling by reps.
- 3. Blacks in blue collar situations vs. coat and tie on posters.
- 4. Coupon on back of NEWPORT packs.
- 5. Use at "unannounced" coupon to generate curiosity customer doesn't know what it will be redeemed for.
- 6. Special promotion on carton for Black smoker on local basis.
- 7. Customized NEWPORT van for sampling.
- 8. Advertise NEWPORT as the "space age" cigarette using the crescent as a space symbol.
- 9. Sample NEWPORT at Black conventions, expos., etc.
- 10. Sample outside plants/factories where the smoker works.
- 11. Contest which requires proof of purchase win 100 records.
- 12. Contest tie-in with a record company.
- 13. Tie-in with any company who help black "we help them, they help us." Target group age 16+.



Targeting Minorities: In Store Ads

• Neighborhood and store ads promoting menthols appear to be higher in minority communities







Targeting Minorities: In Store Ads & Billboards

- One study found that in one city, Black neighborhoods were significantly more likely to have ads for menthols than other neighborhoods (Altman et al, 1991)
- Another study found that 32% of point of sale ads in predominantly African American or Latino neighborhoods were for menthols vs. 10% in non-minority neighborhoods (Laws et al, 2002)



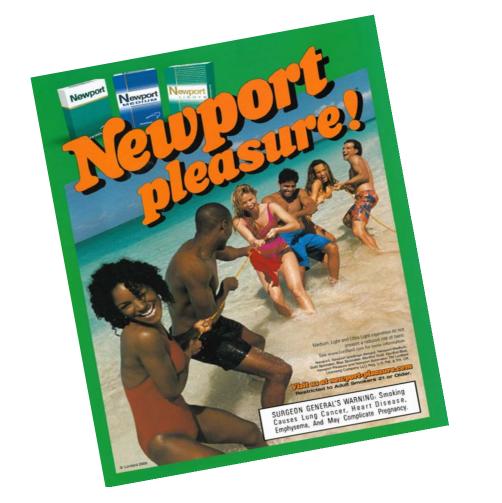


Targeting Minorities: Magazines

- Menthols are heavily advertised in minority-market magazines
- One Study found that between 1998-2002, *Ebony* was 9.8 times more likely than *People* to contain ads for menthols
- The Spanish version of *People* was 2.6 times more likely to contain menthol ads than the English version



Targeting Minorities: African Americans





Sources: www.trinketsandtrash.org & http://tobacco.stanford.edu



Targeting Minorities: Hispanics



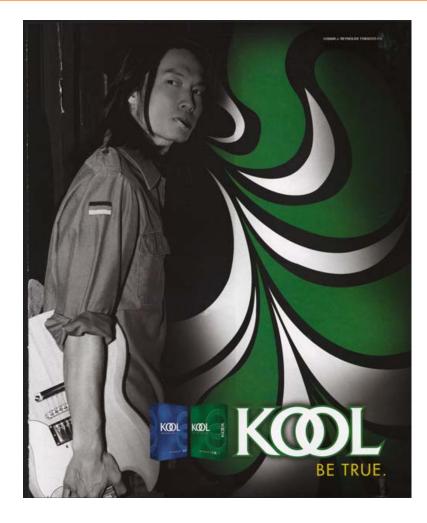


Targeting Minorities





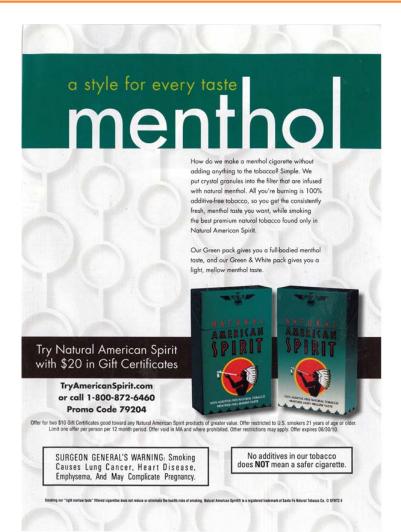
Targeting Minorities: Asians







Exploiting Native Americans



Source: http://www.trinketsandtrash.org/



Targeting Minorities





- Youth and minorities are the target of tobacco industry advertising particularly for menthol cigarettes
- Menthols continue to be a key to the financial survival of the cigarette companies



Concluding Remarks

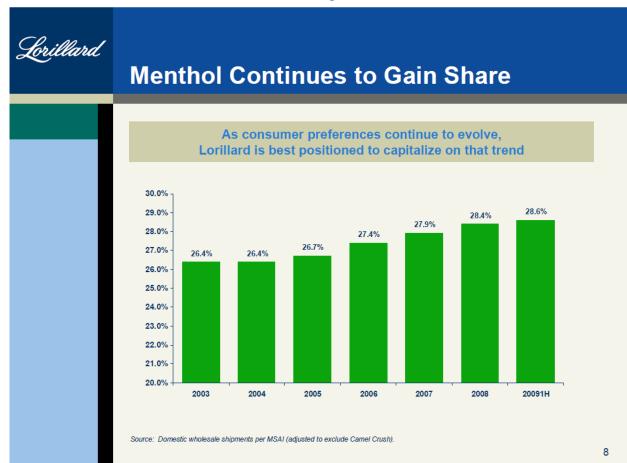
Lorillard investor presentation - 2009





Concluding Remarks

Lorillard investor presentation - 2009





- In light of the susceptibility of youth to advertising and the obvious targeting of minorities, we hope that FDA will place the strongest restrictions allowed by law on cigarette advertising
- There is sufficient evidence to ban menthol for public health and social justice issues. We hope that FDA does all it can to do so.